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31 January 2022



Invitation to review the Credit Reporting Code

The Australian Privacy Foundation (APF) is the nation's preeminent civil society body concerned with privacy – namely – community data protection, privacy and information security expectations.

Thank you for your short-notice invitation of 19 January, and your reminder of 28 January, re: roundtable events on Monday, 31 January 2022 and Tuesday, 1 February 2022. A copy of our Policy Statement on Consultations is attached to this submission for your information.

The Policy Statement addresses our discomfort where invitations to the APF for review and roundtable events have increasingly seemed like 'consultation theatre', where the appearance of consultation obfuscates the core of the matter at hand.

The APF's formal submission to the OAIC on the matter.

The current Credit Reporting Code (CR) is opaque to the point of being impenetrable. No response from APF or anyone else could possibly make sense, given the shortcomings that emerge throughout the document.

Government agencies spend a lot of taxpayers' money on consultants to write such things, and it isn't up to civil society, whether funded or pro bono, to fix up badly framed and poorly drafted documents.

The entire code should be discarded as it presently stands. Indeed, the CR has a legislative base and so should include consumers in a new body to draft a truly independent code that is transparent, meaningful, and practical.

We look forward to you requiring the authors to unscramble the mess and bring forward a document that is worth spending time on.

Thank you for your consideration.



Australian Privacy Foundation Policy Statement on Consultations

The Australian Privacy Foundation (APF) comprises professionals who have background in a wide variety of professions, industries and technologies. They bring their expertise to bear on proposals and issues by gathering evidence, drawing evidence-based conclusions, and providing verbal and written submissions. Moreover, APF members generally perform this work *pro bono*, as volunteers, in the public interest. Organisations that listen, and use the information provided, achieve high returns on their investment.

The APF participates in consultations with proponents of projects that have potentially negative privacy impacts. Where possible, it also works with proponents of privacy protective measures, including laws, codes, organisational measures, business processes, system design features and privacy enhancing technologies (PETs).

The APF undertakes consultations with organisations of many kinds. These include corporations (e.g., Google), industry and professional associations (e.g., Communications Alliance, Universities Australia, Media Alliance), oversight agencies (e.g., the Australian Privacy Commissioner), government agencies in all jurisdictions (e.g. the Office of Transport Security, the Commonwealth Attorney-General's Department, Centrelink, Queensland Transport, Penrith City Council) and multigovernmental organisations (e.g. the National eHealth Transition Authority – NEHTA).

However, to commit the time, effort and opportunity-cost involved in participating in consultations, APF members expect that the organisation sponsoring the project will be committed and that the process will be effective. Unfortunately, that has not always been the case.

This Policy Statement identifies the key features of effective consultations, and aspects that undermine them.

Positive Indicators of Effective Consultations

Conduct

- Initiation by the sponsoring organisation
- Evidence of executive commitment to identify and address privacy concerns
- Active effort by the sponsoring organisation to identify and gain the involvement of the relevant privacy advocacy organisations
- Provision to privacy advocacy organisations of sufficiently comprehensive and clear information about the proposal
- Provision of information in advance of meetings, rather than in the meeting itself
- Provision of short, verbal briefings to supplement the previously distributed information
- A practical approach to any confidentiality and security issues
- Facilitation of interactions among stakeholders to identify concerns, clarify issues, define problems, and come up with ways to avoid or, at least, mitigate negative privacy impacts
- Documentation of the outcomes of consultations
- Progressive development of an 'issues register' to record problems and their potential and agreed solutions
- Progressive development of a 'privacy design features paper', showing which features are intended to avoid or mitigate which privacy issues

Results

- Outcomes that demonstrate accommodation of the perspectives of the consultees, e.g., assimilation of impact avoidance and impact mitigation measures into subsequent rounds of documentation and into design and implementation activities
- Specific commitments to avoidance and mitigation measures as part of the design

Control mechanisms to ensure carry-through on the commitments

Negative Indicators

Conduct

- Provision of information only in meetings, rather than in advance of them
- Communication-avoidance behaviours, such as non-response to communications, slow responses or vague responses that fail to address the questions asked
- Engagement-avoidance behaviours, such as the absence of key staff from meetings, and the use of consultants not only as facilitators and advisors but also as a shield between the organisation and the consultees
- Unwillingness to provide travel expenses and *per diems* to ensure that the appropriate people can participate in events
- Stage-managed meetings that are dominated by briefings and 'talking at' participants and that limit the airtime for participants to enquire, discuss and suggest
- Defensive behaviours, such as unrealistic or excessive approaches to confidentiality or security issues, ill-justified denial of information, or the ruling of relevant aspects of the matter to be off the agenda
- Commitment-avoidance behaviours, such as statements to the effect that the
 organisation reserves the right to cancel the process or ignore the outcomes, or
 that staff present at meetings do not have the authority to bind the organisation
- Inadequate follow-up to meetings
- Absence of effort to sustain corporate memory through the process, e.g., through staff-turnover without strong handover/takeover procedures, inadequate followthrough on commitments made.

Results

- Little or no assimilation of the information provided by privacy advocates
- Changes limited to marketing communications rather than being embedded in the scheme's design.