

Freedom of Information Investigation Outcomes¹

Under Part VIIB of the FOI Act, the Information Commissioner can investigate an action taken by an agency in the performance of its functions or the exercise of powers under the FOI Act. This involves investigating complaints (s 69(1)), as well as conducting investigations at the Commissioner's own initiative (Commissioner initiated investigations (CIIs)) (s 69(2)).

On completing an investigation, the Information Commissioner must provide a 'notice on completion' to the agency and to the complainant (if there is one) (s 86). The Information Commissioner's notice on completion must include the investigation results, the investigation recommendations (if any), and the reasons for those results and any recommendations (s 86(2)). A notice on completion must not include exempt matter or information about the existence or non-existence of a document that would be exempt under ss 33, 37(1) or 45A (ss 89C and 25(1)).

If recommendations have been made (s 88), and the Information Commissioner is not satisfied that the agency has taken adequate and appropriate action to implement a formal recommendation, the Information Commissioner may issue a written 'implementation notice' requiring the agency to provide within a specified time particulars of any action the agency will take to implement the Information Commissioner's recommendations (s 89).

The Information Commissioner may subsequently report to the minister responsible for the agency and the minister responsible for the FOI Act if the Information Commissioner is not satisfied that the agency has taken adequate and appropriate action to implement the recommendations or has not responded to the implementation notice within the specified time (s 89A). The minister responsible for the FOI Act must table the report before each House of the Parliament (s 89A(5)).

Respondent agency	Issue(s)	Type of FOI request	Date of Notice on completion	Outcome	Recommendations or suggestions	Respondent's response to recommendations	Further action to be taken
Australian Taxation Office	Whether the ATO processed the request in a manner which was improper	Personal	18 December 2023	Neither aspect of the complaint was substantiated	No recommendations made.	Not applicable.	Not applicable.
	Whether the ATO did so as a way of delaying access to documents required for separate legal proceedings						
Department of Industry, Science and Resources	Whether the Department should have transferred the request under s 16 rather than refusing the request under s 24A, on the basis that no documents exist.	Non- personal	8 December 2023	The Department attempted to facilitate transfer of the complainant's request under s 16 of the FOI Act and the appropriate agency refused to accept the transfer. The Department therefore had no option but to process the request, making its original decision that no documents exist under s 24A of the FOI Act. However, the Department did not give consideration to the possible transfer of the request under s 16 of the FOI Act early enough in the processing of the request. The amount of time	No recommendations made because the Department acknowledged that it should have attempted transfer of the request to the receiving agency at an earlier stage of the processing of the request and because the Department had also already implemented remedial measures in relation to its processing of FOI requests where transfer under s 16 is contemplated.	Not applicable.	Not applicable.

¹ As at 12 July 2022.

OAIC

 1300 363 992
 T +61 2 9284 9749
 GPO Box 5218
 www.oaic.gov.au

 enquiries@oaic.gov.au
 F +61 2 9284 9666
 Sydney NSW 2001
 ABN 85 249 230 937

Respondent agency	Issue(s)	Type of FOI request	Date of Notice on completion	Outcome	Recommendations or suggestions	Respondent's response to recommendations	Further action to be taken
				remaining to process the request was a relevant consideration of the appropriate agency to its decision not to accept transfer of the request. The Department also did not seek the applicant's agreement to an extension of the statutory processing timeframe under s 15AA of the FOI Act, which may have facilitated the appropriate agency's agreement to accept transfer of the request, and The Department did not take reasonable steps to assist the complainant to direct their request to the appropriate agency during the processing of the request.			
Digital Transformation Agency	Whether, in issuing the charges notice, the Agency was acting in accordance with the 'lowest reasonable cost' principle Whether the Agency's process for considering if it was in the general public interest to waive the charge was consistent with the FOI Act and Guidelines, and Whether the Agency considered the payment of the charge (in part or in full) waived his review rights.	Non- personal	6 December 2023	The Agency, at the time of processing the complainant's FOI request, did not properly comply with its obligations under s 29 of the FOI Act. The Agency did not engage in practices appropriate to advancing the objects of the FOI Act, and particularly, to facilitate and promote public access to information, promptly and at the lowest reasonable cost (s 3(4) of the FOI Act).	 a. The Agency prepare and promulgate formal guidance for staff to determine whether an FOI applicant is liable to pay a charge, in accordance with s 29 of the FOI Act, the Freedom of Information (Charges) Regulations 2019 (Charges Regulations), and the FOI Guidelines. The Agency is to provide a copy of the formal guidance to the OAIC. b. The Agency ensure that all relevant staff have received training in relation to the formal guidance referred to in recommendation a. The Agency is to provide confirmation to the OAIC that all relevant staff have received this training. c. The Agency's FOI area assess all charges decisions made since 1 July 2019 up to 28 November 2023. The assessment should seek to identify whether the Agency had, throughout that period, made other charge decisions in a manner inconsistent with ss 3(4) and 29 of the FOI Act, and which may need to be revisited in light of the outcome of this complaint. d. The Agency report the results of the assessment referred to in recommendation c to the OAIC as soon as practicable after its completion, highlighting the feedback and ongoing improvements in its practices and procedures since the implementation of the recommendations outlined above. 	Accepted; to implement	
Department of Home Affairs	Whether the Department delayed processing the	Non- personal	30 November 2023	The Department did not comply with s 15(5)(b) of the FOI Act when processing the complainant's FOI request dated 29 March 2021, and	The OAIC did not make any formal recommendations on the basis that similar issues to those raised in this complaint have already been considered and addressed as part of the Commissioner	Not applicable.	Not applicable.

Respondent agency	Issue(s)	Type of FOI request	Date of Notice on completion	Outcome	Recommendations or suggestions	Respondent's response to recommendations	Further action to be taken
	complainant's FOI request Whether the substance of the information released by the Department did not meet the terms of the complainant's revised request			The Department misunderstood the scope of the complainant's revised request, resulting in the Department initially providing access to a document which did not meet the terms of the complainant's revised request and resulted in further delays in processing the request.	Initiated Investigation into the Department of Home Affairs (CII),² as well as in other FOI complaints.³ The OAIC is continuing to monitor the Department's compliance with statutory timeframes to ensure that the recommendations of the CII and other complaints are implemented and operationalised. Two suggestions were made: a. The Department update its Processing non-personal Freedom of Information requests Procedural Instruction (Procedural Instruction) at [1.4] to contemplate a flexible approach to informal consultation, including emails and telephone calls, to reflect the approach set out in the Guidelines issued under s 93A of the FOI Act (FOI Guidelines) at [3.53]. b. The Department update its Procedural Instrument at p17 under the sub-heading 'Practical Refusal considerations' to include guidance for officers undertaking the sampling exercise in accordance with FOI Guidelines at [3.121].		
Comcare	Whether the Agency complied with its obligations under s 11C of the FOI in relation to publication of information in its disclosure log. Whether the Agency complied with its obligations under s 8(2) of the FOI in relation to publication of information on IPS.	Non- personal	27 July 2023	At the time of processing the complainant's request, the Agency complied with its obligations under s 11C of the FOI Act. The Agency's practices in relation to the publication of information under ss 8(2) and 11C of the FOI Act could be improved	One recommendation was made. That, in the absence of any overriding legal obligation, the Agency publish the Claims Manual on the IPS in accordance with s 8(2)(j) of the FOI Act. Three suggestions were made. a. the Agency is to implement technical solutions to support publishing documents for direct access through the disclosure log webpage in an accessible format b. by 24 August 2023 the Agency is to update the OAIC on expected timeframes for completion of information being published directly on the Agency's disclosure log webpage in an accessible format, and c. the Agency consider placing a notification on its website advising it has launched a project to provide a single source of information to replace the Claims Manual in an accessible format for publication on the Information Publication Scheme (IPS), with an expected timeframe for completion	Accepted; to implement	

 $^{^2 \ \ \}text{See report available at} \ \underline{\text{Commissioner initiated investigation into the Department of Home Affairs} \ | \ \underline{\text{OAIC}}.$

³ See the OAIC's <u>Freedom of Information Investigation Outcome's</u> table, specifically the Notice on Completions of 25 November 2021 and 3 May 2023.

Respondent agency	Issue(s)	Type of FOI request	Date of Notice on completion	Outcome	Recommendations or suggestions	Respondent's response to recommendations	Further action to be taken
Department of Prime Minister and Cabinet	Whether misinterpretation of FOI request resulted in misdirection of request to incorrect Department. Adequacy of the Department's policies and procedures to distinguish FOI requests received via shared email between the Department and the Office of the Prime Minister (PMO). Failure to consider transferring the FOI request. Whether the Department's practices are consistent with the objects of the FOI Act in particular s 3(4) and relationship between ss 16 and 24AB of FOI Act.	Non- personal	14 June 2023	The Department, at the time of processing the complainant's FOI request, did not engage in practices appropriate to advancing the objects of the FOI Act, and particularly, to facilitate and promote public access to information, promptly and at the lowest reasonable costs (s 3(4) of the FOI Act). This is in circumstances where the Department: • did not engage in early consultation with the complainant before making a judgement, in the first instance, as to whether the FOI request was directed to the Department or the PMO, nor before it commenced a formal request consultation process under s24AB of the FOI Act. This is not consistent with the requirements of the FOI Guidelines, particularly 3.55, 3.69, 3.72 and 3.128, and • ought to have at least considered the exercise of its discretion conferred by s 16 of the FOI Act to transfer the complainant's FOI request to the PMO, which it was not precluded from doing.	 Two suggestions were made. The Department use separate email addresses for FOI requests directed to the Department and PMO to avoid potential misdirect. The Department require applicants to specify (in an online form) whether their FOI request is intended for the Department or PMO to avoid the potential for misdirection. Four recommendations were made. The Department create formalised written policies and/or procedures to distinguish between FOI requests made to the Department and the PMO. The Department create formalised written policies and/or procedures to rectify situations where a FOI request has been misdirected. The Department update any internal guidance to reflect the opinion and conclusions reached in this investigation about the relationship between ss 16 24AB of the FOI Act. The Department advise the OAIC of implementation of each recommendation. 	Acknowledged; Recommendations implemented. Suggestions not implemented. Exploring implementation of Suggestion 2	No further action to be taken
Department of Health and Ageing	Whether it is appropriate for the Department to notify a complainant it will consider a FOI request withdrawn if a response to its correspondence is not received within a specified timeframe under s15(5). Whether a 14 day consultation processes in the terms of s24AB of the FOI was appropriate and notification the FOI request would be deemed withdrawn if a	Non- personal	19 May 2023	It was inappropriate for the Department to state in correspondence that if the complainant did not reply to its correspondence within 2 days, the complainant's FOI request would be considered withdrawn. It is contrary to s 15(5) of the FOI Act to treat a request as 'withdrawn' if an applicant does not respond to correspondence from the Department within a specified timeframe. The Department did not engage in a practical refusal process for likely exempt documents under s24AB and therefore a 14 day consultation period was not required. In issue was whether it was appropriate for the Department to advise the complainant it would deem the FOI request withdrawn if it did not receive a response within 2 days. For the reasons outlined above, it was	Five recommendations were made. 1. The Department issue a statement to staff engaged in processing FOI requests highlighting the Department's obligation under the FOI Act to process requests that comply with the formal requirements prescribed by ss 15(2) and (2A) and that, other than in the circumstances prescribed by s 24AB(7), an FOI request cannot be proactively taken by the Department to have been withdrawn. 2. The Department provide general training to its staff engaged in processing FOI requests with a particular focus on the obligation to process FOI requests and the limited circumstances in which a FOI request is, under the FOI Act, taken to have been withdrawn. 3. The Department update its policies, training manuals and/or guidance material as appropriate.	Accepted; to implement	

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	response was not received within 2 days.			inappropriate for the Department to state it would deem the FOI request withdrawn within a specified timeframe.	4. The Department undertake an audit of the processing of FOI requests received in the 6 month period following the implementation of the above recommendations to ascertain if there have been any other instances of an applicant being told that their FOI request would be taken to be withdrawn if a response to its correspondence is not received within a specified timeframe.		
					The Department report the audit results to the OAIC.		
Department of Home Affairs	Whether the Department failed to assist the complainant to revise an FOI request under s 24AB(3) in relation to a practical refusal request consultation process. Whether the Department acted consistent with the objects of the FOI Act.	Personal	3 May 2023	At the time of processing the complainant's FOI request, the Department failed to fulfil its duties under s 24AB(3). More particularly, the Department through its contact officer failed to take reasonable steps to assist the complainant to revise their FOI request so that the practical refusal reason which the Department said existed ceased to exist. This failure was inconsistent with the objects of the FOI Act, particularly the object in s 3(4) to facilitate and promote public access to information promptly and at the lowest reasonable cost. The Department could have avoided this failure and better promoted the object of the Act had it adequately taken into account, and acted consistently with, the Guidelines issued under s 93A of the FOI Act (particularly paragraphs 3.131 and 3.133).	Four recommendations were made. 1. The Department prepare and promulgate formal guidance for staff about the conduct of the request consultation process. The guidance should reflect the requirements of s 24AB of the FOI Act including the duty imposed by s 24AB(3). The guidance should also reflect the FOI Guidelines and promote direct contact (that is, contact in person, by telephone or by webbased meeting rather than by email or other writing) with FOI applicants, particularly where that contact is requested by the applicant or where the circumstances of the particular matter suggest that the statutory purpose of the consultation process will be better achieved by such contact. 2. The Department ensure that all relevant staff have received training in relation to the formal guidance referred to in recommendation 1. 3. The Department undertake an audit of all request consultation processes conducted in the period commencing on the date of this notice and ending 6 months (2 November 2023) after that date. The audit should assess whether the Department has, throughout that period, maintained practices which are consistent with the formal guidance referred to in recommendation 1. 4. The Department report the results of the audit referred to in recommendation 3 to the OAIC as soon as practicable after its completion and no later than 2 weeks after the audit report has been completed, even if the report has not been considered by the Department's Audit Committee at that time.	No comments received.	

Respondent agency	Issue(s)	Type of FOI request	Date of Notice on completion	Outcome	Recommendations or suggestions	Respondent's response to recommendations	Further action to be taken
Department of Veterans' Affairs	Whether a notice of decision under s 26 of the FOI Act should include the signature, name and position of the person who has made the decision. Compliance with Disclosure log obligations.	Non- personal	22 June 2022	There was a period of time during which the Department was clearly non-compliant with the requirements of s 26(1)(b) of the FOI Act. The Department has altered its earlier practice so that the given name, position number and designation of the relevant staff member is included in a decision. In the Department's specific circumstances, this altered practice is reasonable and results in the giving of valid notices under s 26. The Department is complying with the requirements of s 11C(3) of the FOI Act.	The Department review its capacity to enable the direct downloading of relevant information by persons who wish to obtain it and, absent a technical or resource barrier to doing so, implement a direct download facility so as to improve this aspect of the Department's information access processes. ⁴	Not applicable.	Not applicable.
Australian Federal Police	Compliance with statutory timeframes for processing FOI request Documents relevant to the request not appropriately stored. Handling of documents relevant to the request.	Non- personal	17 June 2022	The AFP's failure to ensure that documents were stored in accordance with AFP records management procedures resulted in the AFP failing to process the complainant's FOI request within the statutory timeframe prescribed by s 15(5)(b) of the FOI Act. It does not appear that there existed, or exist, sufficient escalation processes and procedures in place to enable the AFP's FOI team to address circumstances of the kind which impacted on the processing of the complainant's FOI request. Remainder of the FOI complaint outside of the jurisdiction of the FOI Act.	One recommendation was made. The AFP update its relevant information management guidance to include appropriate escalation points for the AFP FOI team to follow where AFP personnel have not followed processes and procedures which then impacts on the processing of FOI requests. Two suggestions were made. 1. That the AFP consider whether it would be possible, within any resource or other applicable constraints, to implement a process to create digital backups of all hard copy documents which may be the subject of an FOI request and, if considered possible, to implement that process. 2. That the AFP take appropriate action to ensure that it can in any relevant case secure timely compliance by its officers and employees with policies and requirements concerning the handling of documents which may be the subject of an FOI request. This might include, for example, the implementation of a process to ensure that hard copy documents are returned to the Records Management Unit when an officer is posted overseas. It might also include the exercise of formal powers, such as a power to give or make directions applicable to employees or officers, to formally impose appropriate obligations on employees or officers in relation to documents which may be the subject of an FOI request (ie, if those formal obligations do not already exist in connection with an employee's employment or an officer's engagement).	Accepted and implemented.	No further action to be taken.

 $^{^{\}rm 4}$ Suggestion made under s 87(d) of the FOI Act.

Respondent agency	Issue(s)	Type of FOI request	Date of Notice on completion	Outcome	Recommendations or suggestions	Respondent's response to recommendations	Further action to be taken
Australian Electoral Commission	Assistance provided to applicant during the consultation process. Compliance with the timeframe for notification of the Commission's decision as set out in the related Information Commissioner decision.	Non- personal	15 June 2022	At the time of processing the FOI request, when corresponding with the complainant, the Commission did not engage in practices appropriate to advancing the objects of the FOI Act. The Commission did not comply with the timeframe set out in the Information Commissioner review decision and so failed to comply with s 55N of the FOI Act	 Four recommendations were made. Update the Commission's proposed FOI processing procedure and guide to decision making process and procedure document to reflect the opinions and conclusions reached in this investigation in relation to each of the two matters investigated. Provide to the OAIC a copy of the FOI processing procedure and guide to decision making process and procedure document as updated in accordance with recommendation 1. Provide to the OAIC an update on the implementation of training of the FOI team which the Commission indicated it would undertake following the 2022 general election. Provide a formal apology to the complainant as proposed by the Commission 	Accepted and implemented.	No further action to be taken.
National Disability Insurance Agency	Acknowledgment of FOI requests in accordance with statutory timeframes. Documents relevant to requests sent to incorrect postal address.	Non- personal	15 June 2022	The NDIA failed to acknowledge the complainant's FOI requests within the statutory timeframes set out in s 15(5)(a) of the FOI Act. The documents requested by the complainant under the FOI Act being sent to the incorrect postal address, despite the complainant's notification of the change of address being provided to the NDIA, resulted in a failure to comply with s 15(5)(b) of the FOI Act.	No recommendations made.	Not applicable.	Not applicable.
Australian Skills Quality Authority	Whether required assistance was provided to the applicant during the consultation process.	Non- personal	14 June 2022	The purported consultation process was more appropriately considered in the related IC review process. ASQA was not under any obligation to conduct a request consultation process under s 24AB of the FOI Act in relation to the internal review application. The internal review applicant to revise the scope of the request was reasonable in the circumstances.	 Suggestion: Update policies and procedures to include: s 24AB of the FOI Act does not apply in the context of an internal review process an informal consultation process similar to that prescribed by s 24AB generally will, however, be appropriate where an internal review process raises the likelihood of practical refusal under s 24 of the FOI Act, and the informal consultation process referred to in (2) above must occur within the period prescribed by s 54C(3) of the FOI Act or such further time, if any, as is allowed under s 54D of the FOI Act.⁵ 	Not applicable.	Not applicable.
Veterans' Review Board	Compliance with statutory timeframes for processing FOI request.	Personal	14 March 2022	The VRB did not comply with the statutory processing period. The non-compliance was attributable to an isolated IT fault which has been rectified, and that once the VRB was made aware of the FOI request by the OAIC, it took reasonable steps to process the FOI request.	No recommendations made.	Not applicable.	Not applicable.

 $^{^{\}rm 5}$ Suggestions made under s 87(d) of the FOI Act.

Respondent agency	Issue(s)	Type of FOI request	Date of Notice on completion	Outcome	Recommendations or suggestions	Respondent's response to recommendations	Further action to be taken
Australian Trade and Investments Commission	Extending the processing under s 15(6) of the FOI Act to conduct third party consultation and imposing a charge.	Personal and non-personal	2 March 2022	Complaint not substantiated.	No recommendations made.	Not applicable.	Not applicable.
National Disability Insurance Agency	Reasonable assistance provided to the applicant to lodge a valid FOI request.	Personal	10 February 2022	The NDIA had not documented, operationalised processes and procedures to provide reasonable assistance to applicants under s 15(3) of the FOI Act	 Two recommendations were made. That the NDIA establish, document and operationalise a mechanism whereby individuals who contact the agency by telephone can discuss the complexities of their FOI request or potential FOI request with a suitably qualified officer. That officer may be a member of the FOI team or the NCC. That the NDIA's website be adjusted to provide clear advice to individuals regarding how they can initiate telephone contact with a suitably qualified officer in relation to their FOI request or their potential FOI request. 	Accepted and implemented.	No further action to be taken.
Services Australia	Search and retrieval processes and identification of documents within the scope of a request	Personal	10 February 2022	At the time of the complainant's original FOI request, the documented search and retrieval processes that Services Australia had in place did not specifically draw officers' attention to the requirement to identify relevant call recordings. resulted in the omission of relevant call recordings from the agency's original FOI decision in this case. The changes made to Services Australia's search and retrieval template, to specifically refer to call recordings, will reduce the likelihood of call recordings being omitted from responses to FOI requests made to the agency in the future.	1. To review the training provided to officers undertaking search and retrieval activities in response to FOI requests to ensure it includes guidance regarding the requirement to identify and retrieve call recordings in response to FOI requests, and the process for same. 6	Accepted and implemented.	No further action to be taken.
Attorney-General's Department	Acceptance of transfers under s 16 of the FOI Act.	Non- personal	13 December 2021	The Department did not correctly apply the statutory test in s 16(1) of the FOI Act when it agreed to accept the transfer of an FOI request from the Attorney-General.	 Two recommendations were made. The Department update its AGD FOI Procedures Manual: Standard procedures for processing FOI requests to the Attorney-General's Department in relation to the matters required to be considered in accepting the transfer of FOI requests, including but not limited to: whether the transferring agency demonstrated that it took reasonable steps to search for documents that are the subject of the FOI request and the Department is reasonably satisfied that either: 	Accepted and implemented.	No further action to be taken.

 $^{^{\}rm 6}$ Suggestion made pursuant to s 87(d) of the FOI Act.

Respondent agency	Issue(s)	Type of FOI request	Date of Notice on completion	Outcome	Recommendations or suggestions	Respondent's response to recommendations	Further action to be taken
					 the transferring agency is not in possession of the documents within the scope of the request (s 16(1)(a)) or the transferring agency or minister has indicated why, and the Department agrees, that the subject matter is more closely connected to the functions of the Department (s 16(1)(b)) where the Department accepts a transfer under s 16(1), it should record the reasons why it has accepted the transfer, including (where relevant) how the agency demonstrated it is not in possession of the documents or why it considers the subject matter to be more closely connected to the functions of the Department the option of transferring or accepting the transfer of part of an FOI request in accordance with s 16(3A) of the FOI Act. The Department provide a report to the Office of the Australian Information Commissioner (OAIC) on the implementation of the amended procedures relevant to accepting the transfer of FOI requests under s 16 of the FOI Act. This may take the form of a report following a review of matters transferred to the Department to ensure that the amended procedures have been implemented. 		
Australian Digital Health Agency	Acknowledgment of FOI requests in accordance with statutory timeframes. Extending the processing under s 15(6) of the FOI Act to conduct third party consultation. Delay in responding to FOI request.	Non- personal	2 December 2021	 The ADHA failed to acknowledge one FOI request within the period required by s 15(5)(a) of the FOI Act. The ADHA reasonably formed the view that consultation with a third party was required and notified the complainant of the extension of the processing period for this purpose as required by the FOI Act. The ADHA attempted to delay the processing of the FOI request, when it corresponded with the complainant to advise them that they must submit a new FOI request to a different email address in order for the request to be valid, when the original request was validly made. 	 The ADHA review its internal policies, procedures and practices to clarify that the processing periods for valid FOI requests commence from the day the request is received by the agency, even if the request is not sent to the FOI team until a later day, and that FOI request are not invalid only because they were not sent to the email address specified pursuant to s 15(2A). The ADHA review its processes and procedures to ensure that FOI requests are acknowledged within 14 days of receipt and that decisions are provided within the relevant statutory processing period. The Chief Executive Officer issue a statement to all staff, highlighting the ADHA's obligations under the FOI Act and pro-disclosure emphasis of the Act, this statement should encourage and support staff in meeting their obligations under the FOI Act, to facilitate and promote public access to information, promptly and at the lowest reasonable cost. The ADHA appoint a member of the Executive to be the agency's Information Champion, to foster and promote compliance with the objectives and requirements of the FOI Act. 	Accepted and implemented.	No further action to be taken.

Respondent agency	Issue(s)	Type of FOI request	Date of Notice on completion	Outcome	Recommendations or suggestions	Respondent's response to recommendations	Further action to be taken
Department of Home Affairs (17 matters)	Compliance with statutory timeframes for processing FOI request	Personal	25 November 2021	The Department did not comply with the statutory processing period.	 Four recommendations were made. The Department prepare and implement an operational manual for processing FOI requests for personal information to be approved by the Information Champion. The operational manual is to include, at a minimum, the steps that will be taken to ensure compliance with statutory processing requirements. Consistent with the requirements of the Information Publication Scheme, the operational manual should be made publicly available by the Department on its website. The Department ascertain the additional resources (human or otherwise) anticipated to be required in order to meet statutory timeframes (taking account of the improvements through implementing recommendation 1) and provide an action plan to meet those requirements. The Department: undertake and complete training on the operational manual for FOI Section staff and other staff (both decision makers and other staff who assist decision makers). ensure that online training in processing FOI requests for personal information is available to all staff of the Department, and ensure that new staff joining the FOI Section are trained in relation to the operational manual within 2 weeks of commencing in the FOI Section. The Department undertake an audit of the processing of FOI requests for personal information to assess whether Recommendations 1, 2 and 3 have been implemented and operationalised and whether those actions have been sufficient to address the issues identified in these complaints. The audit is to be undertaken by either the Department's internal auditors or by an external auditor, as determined by the Department. A copy of the audit report should be provided to 	Noted by the Department.	
Department of Foreign Affairs	Compliance with statutory processing periods. Administrative access arrangements. Exercising a discretion to impose a charge. Incorrect refund form provided.	Non- personal	11 November 2021	The Department did not comply with the statutory processing period. No adverse findings or recommendations made in relation to remaining issues.	 the OAIC. Three recommendations were made. The Department appoint an Information Champion. The Information Champion may be supported by an information governance board to provide leadership, oversight and accountability necessary to promote and operationalise the Department's compliance with the FOI Act. The Department should develop and implement a compliance action plan include an explanation and assessment of the reasons for non-compliance with the statutory processing period for the 2019-20 and 2020-21 financial years and proposals to improve compliance, including in relation to: a. adequacy of resources b. training c. operational improvements and 	Accepted and implemented.	No further action to be taken.

Respondent agency	Issue(s)	Type of FOI request	Date of Notice on completion	Outcome	Recommendations or suggestions	Respondent's response to recommendations	Further action to be taken
Australian Federal Police	Compliance with statutory timeframes for processing FOI request	Personal	27 October 2021	 The AFP did not comply with the statutory processing timeframe which is attributable to: the failure of business areas to provide documents at issue to the FOI section and/or the time taken in the subsequent processing by the FOI section. the AFP's late consideration of whether an extension of time is required in relation to the processing of FOI requests. 	 d. proposals for how the Department will comply with the statutory processing period in relation to any backlog of outstanding FOI requests as well as new requests. 3. The Department should provide an implementation report, including statistical evidence and analysis to demonstrate the effectiveness of the implementation of the compliance action plan in recommendation 2 and whether the reasons for noncompliance identified in the compliance action plan have been rectified. Two recommendations were made. 1. The AFP should develop and implement a compliance action plan and provide a copy of that plan to the OAIC. The compliance action plan should include an explanation and assessment of the reasons for non-compliance with the statutory processing period for the 2019-20 and 2020-21 financial years and proposals to improve compliance, including in relation to: a) adequacy of resources b) training c) operational improvements and d) proposals for how the AFP will comply with the statutory processing period in relation to any backlog of outstanding FOI requests as well as new requests. 2. The AFP should provide an implementation report to the OAIC, providing statistical evidence and analysis to demonstrate the effectiveness of the implementation of the compliance action plan in recommendation 1 and whether the reasons for non-compliance identified in the compliance action plan have been rectified. 	Accepted and implemented.	No further Action to be taken.
Department of Veterans' Affairs	Compliance with statutory timeframes for processing FOI request	Personal	19 October 2021	The Department complied with the statutory processing timeframes.	No recommendations made	Accepted.	Not applicable.
Department of Veterans' Affairs	Compliance with statutory timeframes for processing FOI request	Personal	12 October 2021	The Department did not comply with the statutory processing period due to an internal administrative error identifying the FOI request where the FOI request had delay in providing it to the FOI team.	Given the steps that the Department took upon becoming aware of the FOI request, including engaging with and providing an explanation to the complainant, processing the request and apologising to the complainant, no recommendations were made.	Accepted.	No further Action to be taken.
Services Australia	Compliance with Information Publication Scheme (IPS). Imposition of charges for documents held on	Non- personal	7 October 2021	Services Australia complied with the Act when it listed titles of operational documents on its IPS. However, Services Australia's process of requiring individuals to lodge an FOI request for access to documents is only appropriate where the agency has a robust and reliable process to routinely	Two recommendations were made. 1. Develop and implement a system to ensure that: a. decisions taken by business areas in relation to the publication of operational information are consistent with Part II of the FOI Act, and	Accepted and implemented.	No further action to be taken.

Respondent agency	Issue(s)	Type of FOI request	Date of Notice on completion	Outcome	Recommendations or suggestions	Respondent's response to recommendations	Further action to be taken
	the IPS requested under the FOI Act.			consider whether the reasons for not publishing the documents continue to apply.	b. decisions taken by business areas not to publish particular OBPs are periodically reviewed to determine whether the reasons for non-publication continue to apply to the OBP.		
					2. Develop and implement systems and processes to ensure that, where Services Australia exercises its discretion to impose a charge under s 29, that decision is consistent with both the relevant statutory provisions, the FOI Guidelines and its obligations under Part II of the FOI Act.		
Department of the	Compliance with	Non-	5 October	The Department did not comply with the statutory	Two recommendations were made.	Accepted findings.	
Prime Minister and Cabinet	statutory timeframes for processing an FOI request.	personal	2021	processing timeframe.	 The Department appoint an Information Champion. The Information Champion may be supported by an information governance board to provide leadership, oversight and accountability necessary to promote and operationalise the Department's compliance with the FOI Act. 	Response received.	
					The Department provide training to FOI Section staff and relevant Senior Executives about the obligations under the FOI Act to comply with statutory processing periods.		
Department of Veterans' Affairs	Compliance with statutory timeframes for processing FOI requests. Compliance with s 29 of	Non- personal	24 September 2021	The Department did not comply with the statutory processing timeframes in relation to three FOI requests. The Department did not comply with s 29(6) in relation to one FOI request	One recommendation was made. 1. The Department develops and makes available to staff an operational manual for processing FOI requests that should include, at a minimum, the steps that will be taken to ensure compliance with statutory processing requirements, including in relation to:	Accepted; to implement.	
	the FOI Act				a. meeting processing timeframes under the FOI Act		
					b. the steps to be taken when notifying an applicant of the imposition of a charge, including the obligation to provide a decision in accordance with s 29(6).		
Australian Building and Construction Commission	Extending the statutory processing period to conduct third party consultation and related communication with the FOI applicant.	Non- personal	22 September 2021	It was open to the ABCC to extend the processing timeframe for the FOI request to conduct consultation with third parties under s 27A of the FOI Act, even in circumstances where the subsequent consideration of the documents resulted in a conclusion that consultation was not	Three recommendations were made. 1. The ABCC should provide guidance to FOI officers to ensure that, prior to extending the processing periods as permitted by s 15 of the FOI Act, proper consideration is given to the statutory prerequisites to the exercise of that power.	Accepted and implemented.	No further action to be taken
	Transfer of FOI requests			necessary because the documents initially considered in scope were found to be outside the	That the ABCC review its correspondence with FOI applicants to ensure that it is clear, accurate and not misleading.		
	under s 16 of the FOI			scope of the request. However, it was not open to	2 That the ABCC in the master at the second		
	Act	th w	the ABCC to extend the timeframe in circumstances where the documents had not been identified or considered against the requirements of s 27A.	 That the ABCC implement systems and processes to ensure that the ABCC understands and adheres to FOI processing timeframes. 			
				The consent of the FOI applicant is not required for the transfer of a request under s 16 of the FOI Act.			

Respondent agency	Issue(s)	Type of FOI request	Date of Notice on completion	Outcome	Recommendations or suggestions	Respondent's response to recommendations	Further action to be taken
Services Australia	Compliance with Information Publication Scheme (IPS).	Non- personal	17 September 2021	Services Australia was not required to list the applicable FOI Act exemption against the title of an unpublished document.	One recommendation was made. 1. Develop and implement a system to ensure that:	Accepted and implemented.	No further action to be taken.
	Where Services Australia has decided		2021	Services Australia complied with the Act when it listed titles of operational documents on its IPS.	a. decisions taken by business areas in relation to the publication of operational information are consistent with Part II of the FOI Act, and		
	not to publish the document – the reason why it is considered exempt should be published.			However, the agency's reliance on requests from the public to reconsider earlier decisions not to publish those documents, in the absence of a more systematic process, is not consistent with the ongoing obligations under Part II of the FOI Act.	b. decisions taken by business areas not to publish particular OBPs are periodically reviewed to determine whether the reasons for non-publication continue to apply to the OBP.		
Department of Foreign Affairs and Trade	Impartiality of the Internal Review decision maker	Non- personal	17 September 2021	No evidence before the Commissioner which supported the complainant's contentions.	No recommendations made	Accepted.	Not applicable.
Services Australia	Compliance with Information Publication Scheme (IPS). Imposition of charges for documents held on the IPS requested under the FOI Act.	Non- personal	8 September 2021	At the time of the complaint, Services Australia did not meet its obligation to publish operational information as required by s 8(2)(j). Services Australia failed to have adequate systems and processes in place to confirm that business areas were appropriately considering their IPS obligations at the time that Operational Blueprints (OPBs) were created or to ensure that documents appropriately categorised under s 8C were regularly reviewed to consider whether s 8C continued to apply. Services Australia did not deliberately withhold documents that were required to be published under the IPS for the purpose of improperly imposing a charge in relation to access requests for those documents, as alleged in the complaint.	 Two recommendations were made. Develop and implement a system to ensure that: a. decisions taken by business areas in relation to the publication of operational information are consistent with Part II of the FOI Act, and b. where a decision is taken not to publish an OBP – either because it does not comprise operational information or is exempt under s 8C of the FOI Act – that decision is recorded c. decisions taken by business areas not to publish particular OBPs are periodically reviewed to determine whether the reasons for non-publication continue to apply to the OBP. Services Australia staff adheres to current internal policies to consider the potential administrative release of OBPs in response to access requests before considering whether a charge should be applied under s 29 of the FOI Act for access to those materials. 	Accepted and implemented.	No further action to be taken.
Department of Defence	The Department's consultation process conducted during the processing of an FOI request.	Personal information	17 February 2021	The Department's FOI manual sets out the procedure for conducting consultations with third parties. The Department did not consult with the complainant where it was 'possible to consult' and 'reasonably practicable' to do so.	One recommendation was made. 1. Issue a statement to staff engaged in processing FOI requests highlighting the Department's obligations under the FOI Act to consider whether a person might reasonably wish to make a contention that the document is conditionally exempt under s 47F of the FOI Act (s27A(1)(b)). The statement should highlight the importance of following the Department's processes and procedures when processing and making decisions on FOI requests where third party information is contained within documents that fall within the scope of an FOI request.	Accepted and implemented.	No further action to be taken.

Respondent agency	Issue(s)	Type of FOI request	Date of Notice on completion	Outcome	Recommendations or suggestions	Respondent's response to recommendations	Further action to be taken
Department of Defence	Collection of charges amounts	Non- personal	17 December 2020	The Department's process that required an invoice to be raised before allowing a FOI applicant to make a payment in order to recommence the processing period is inefficient and does not facilitate and promote public access to information, promptly and at the lowest reasonable cost.	 Update its guidance to ensure that, where there has been an overpayment of a charges amount, the FOI applicant is to receive a refund in accordance with regulation 10(4)(a) of the FOI Charges Regulations. The Department adjust the way it administers charges to: Provide payment options at the time of issuing a preliminary charges notice and Accept payment of the charge as notification in writing by the applicant of acceptance of the charge.⁷ 	Accepted and suggestions implemented.	No further action to be taken.
Department of Home Affairs This investigation was an Commissioner Initiated Investigation under s 69(2) of the FOI Act. A copy of the Report is available here.	Compliance with statutory timeframes for processing FOI request for non-personal information	Non- personal	11 December 2020	The information considered in this investigation indicates that the Department does not have adequate governance and systems of accountability in place to ensure compliance with statutory time frames for processing FOI requests for non-personal information. The other key findings from my investigation may be summarised as follows: a. In a general sense, a greater degree of senior level support and leadership for embedding policies, procedures and systems of accountability for compliance with the statutory processing periods in the FOI Act, would assist the Department in meeting the statutory processing period requirements of the FOI Act. b. With regard to the Department's FOI Section: I. There is evidence that not all of the staff within the FOI Section are available to assist in the processing of FOI requests for non-personal information which has contributed to delays in processing these FOI requests. II. The policies and processes that the Department has in place for the FOI Section do not address the steps required, both in relation to escalation and finalisation of decisions, where delays are contributed to by business areas of the Department or third parties. III. The policies and processes that the Department has in place for FOI requests for non-personal information do not adequately	 Appoint an Information Champion The Information Champion may be supported by an information governance board to provide leadership, oversight and accountability necessary to promote and operationalise compliance by the Department. Operational Processes and Procedures The Department prepare and implement an operational manual for processing FOI requests for non-personal information to be approved by the Information Champion referred to in Recommendation 1 and at a minimum: (a) specify the steps that will be taken to ensure compliance with statutory processing requirements (as set out in more detail in Part 5), (b) specify the steps that will be taken to ensure compliance with section 6C of the FOI Act and the processes to be adopted to request documents from contracted service providers, and (c) include a short form guidance note to assist business areas in processing FOI requests for non-personal information. Consistent with the requirements of the Information Publication Scheme, the operational manual should be made publicly available by the Department on its website. The steps that will be taken to ensure compliance with section 6C of the FOI Act, as referred to in subparagraph (c), should be replicated in all other policies of the Department which relate to contractual requirements for procurement by the Department. 	Accepted; to implement.	

 $^{^{7}\,\}mbox{Suggestions}$ made pursuant to s 87(d) of the FOI Act.

Respondent agency	Issue(s)	Type of FOI request	Date of Notice on completion	Outcome	Recommendations or suggestions	Respondent's response to recommendations	Further action to be taken
				address use of the provisions of the FOI Act which enable an agency to seek an extension of time in processing FOI requests. c. With regard to the business areas of the Department: I. The Department has implemented an approach for processing FOI requests for nonpersonal information that requires significant engagement by the staff in the business areas to which a relevant FOI request relates. The training and resources made available to those staff does not facilitate processing FOI requests within the FOI Act statutory processing periods. II. The Department's processes for consulting with senior staff, the Department's Media Operations and Minister's Office in relation to FOI requests limits the ability of the Department to meet FOI Act statutory processing periods. There are inadequate policies and procedures in place to support compliance with the requirements of section 6C of the FOI Act.	 Training The Department: undertake and complete training for FOI Section staff and other staff (both decision makers and other staff who assist decision makers), and ensure that online training in processing FOI requests for nonpersonal information is available to all staff of the Department. New staff joining the FOI Section should be trained within 2 weeks of commencing in the FOI Section. Audit of Compliance The Department undertakes an audit of the processing of FOI requests for non-personal information to assess whether Recommendations 2 and 3 have been implemented and operationalised and whether those actions have been sufficient to address the issues identified in this CII. The audit should be undertaken either by the Department's internal audit committee or by an external auditor, as determined by the Department. A copy of the audit report is to be provided to the OAIC. 		
The Australian National University (the ANU)	Compliance with statutory timeframes. Communication regarding the processing delays	Personal information	14 September 2020	The statutory timeframe was not extended by agreement under s 15AA, or as a result of consultation (ss 15(6), 15(8), 26A, 27, 27A), or under ss 15AB or 15AC. The ANU exceeded the statutory processing period by 26 days without authority. The ANU updated the complainant about the processing of the request and provided reasons for the delay.	1. The ANU should update its 'Guideline 1.15: Freedom of Information processing checklist' and 'Guideline 1.18: Freedom of Information request processing timeframes' to require staff to conduct an early assessment of whether an extension of time may be required and if so, to seek agreement from the FOI applicant to extend the processing period under s 15AA. 2. The ANU should update its 'Guideline 1.15: Freedom of Information request processing checklist' and 'Guideline 1.18: Freedom of Information request processing timeframes', to require staff to consider whether it is appropriate to seek an extension of time pursuant to s 15AB where an applicant has not agreed to extend the statutory processing period under s 15AA, or to seek an extension of time from the Information Commissioner under s 15AC where a decision about an FOI request has not been provided to the applicant within the statutory processing period.	Accepted and implemented.	No further action to be taken.

Respondent agency	Issue(s)	Type of FOI request	Date of Notice on completion	Outcome	Recommendations or suggestions	Respondent's response to recommendations	Further action to be taken
Airservices Australia	Acknowledgment of FOI requests in accordance with statutory timeframes. Taking reasonable steps to conduct searches for documents within scope of the FOI request. Withholding documents which fell within the scope of the FOI request Compliance with s 26 of the FOI Act.	Personal information	23 April 2020	At the time of the request, Airservices did not have a formalised process by which employees could access their personnel records. Airservices did not comply with ss 15(5)(a) and 26 of the FOI Act. During the processing of the request Airservices did not take reasonable steps to identify documents within the scope of the request. Airservices reduced the scope of the FOI request without agreement from the applicant.	 Airservices to issue a statement to all staff reminding them of their obligations under the FOI Act Airservices to establish a general FOI training program for inclusion in its induction process and finalise policies which outline the procedures to follow when processing an FOI request. Airservices to write to each FOI applicant within the past 12 months of which the FOI complaint was made and advise them of their review rights. Airservices to conduct an audit within 6 months to track compliance of: a) Policies and procedures and b) Section 26 Notices 	Accepted and implemented.	No further action to be taken.
Services Australia ⁸	Consultation process under s 24AB of the FOI Act and internal review process	Personal information	18 February 2020	Consultation process was more appropriately considered in the related IC review process and subsequent decision by the Information Commissioner under s 55K of the FOI Act. Services Australia's internal review process complied with s 54C of the FOI Act.	No recommendations were made.	No recommendations made.	Not applicable.
Department of Home Affairs	Compliance with statutory processing periods. ⁹	Non- personal information	19 December 2019	The Department did not comply with s 15(5)(b) of the FOI Act.	The Information Commissioner deferred making any recommendations until the outcome of the Commissioner Initiated Investigation into the Department of Home Affair's compliance with statutory processing periods for non-personal FOI requests. ¹⁰	No recommendations made.	No further action to be taken pending the outcome of the CII.
Services Australia ¹¹¹²	Approach to the interpretation of the scope of FOI requests Approach to processing FOI requests relating to the OCI System Compliance with s 24AB of the FOI Act	Non- personal and personal	5 December 2019	Services Australia took a narrow approach to requests for information and did not attribute the plain English meanings to the terms used by applicants when that meaning was ascertainable in satisfaction of paragraph 15(2)(b) of the Act. Services Australia did not comply with the request consultation process under s 24AB.	 Seven recommendations were made. A statement is provided to staff highlighting Services Australia's obligations under the FOI Act and the pro disclosure emphasis in the Act. This statement should encourage and support staff in meeting their obligations under the FOI Act, to facilitate and promote public access to information, promptly and at the lowest reasonable cost. Services Australia take an approach to interpreting the scope of FOI requests in accordance with its obligations 	Accepted and implemented.	No further action to be taken.

⁸ At the time this investigation commenced the responsible department was the Department of Human Services. On 29 May 2019, the Administrative Arrangements Order established Services Australia.

⁹ This investigation combined 11 FOI complaints made under s 70 of the FOI Act. Due to the overlapping issue raised in each FOI complaint the Information Commissioner progressed all 11 complaints together.

¹⁰ Each FOI request forms a case study in the Commissioner Initiated Investigation into the Department of Home Affairs compliance with statutory processing periods for non-personal requests for information.

¹¹ At the time this investigation commenced the responsible department was the Department of Human Services. On 29 May 2019, the Administrative Arrangements Order established Services Australia.

¹² This investigation combined three FOI complaints made under s 70 of the FOI Act. Due to the overlapping issues raised in each FOI complaint the Information Commissioner progressed all three complaints under one investigation.

Respondent agency	Issue(s)	Type of FOI request	Date of Notice on completion	Outcome	Recommendations or suggestions	Respondent's response to recommendations	Further action to be taken
	Combining FOI requests under s 24(2) of the FOI Act Imposition of a charge Payment of charges Disclosure Log content Delays in the provision of documents			Services Australia did not take into consideration relevant public interest factors when deciding if applying charges is appropriate At the time the decisions were made in the relevant FOI requests, Services Australia's processes for collecting charges imposed under the FOI Act were inconsistent with the objects of the Act Services Australia did not comply with its obligations under s 11C(6) of the FOI Act in relation to the maintenance of its disclosure log. Services Australia did not have clear guidance for its FOI officers on: a) timeliness to respond to request for assistance during consultation process b) consideration of whether it is appropriate to transfer requests under s 16 once a scope has been revised c) appropriate response times for the provision of documents on the disclosure log d) combining of requests under s 24(2) of the FOI Act, and e) making a decision to impose a charge.	under s 15(3) of the FOI Act in a manner that as far as possible, seeks to facilitate and promote public access to information. 3. Services Australia develop a policy that provides that where information that is subject to multiple FOI requests, it is uploaded onto the disclosure log as soon as practicable 4. Services Australia update its FOI manual to include references to recent Information Commissioner decisions and FOI Guidelines on: a. the imposition of charges b. the interpretation of scope and s 24AB process. 5. Services Australia update its FOI manual to include guidance about: a. consideration of s 16 transfers once the scope has been revised b. the provision of documents as soon as practicable under s 11A c. responding to requests for documents held on the disclosure log which are otherwise not readily available, within five working days. d. where there are multiple requests for the same subject matter, implement a process through which they can identify and utilise work previously undertaken. e. when it is appropriate to combine requests under s 24(2). f. factors to consider whether to impose a charge, including factors set out in the Guidelines issued under s 93A of the Act. 6. Services Australia within six months of these conclusions conduct audits on the following and report back to the OAIC: a. The adherence to the FOI processing manual by FOI officers in relation to matters the subject of recommendations four and five above. 7. Services Australia ensure processes are in place to assist applicants through the s 24AB consultation process.		

 $^{^{13}}$ On 8 July 2020, the Information Commissioner granted an extension of time to respond to recommendation six until 30 October 2020.

Respondent agency	Issue(s)	Type of FOI request	Date of Notice on completion	Outcome	Recommendations or suggestions	Respondent's response to recommendations	Further action to be taken
Services Australia ¹⁴	Acknowledgment of FOI requests in accordance with statutory timeframes.	Personal and non-personal information made by post.	22 November 2019	Delay in acknowledging the FOI requests was due to the complainant sending the FOI request as part of 'shared' correspondence addressed to the aged care pension claims nominated PO Box rather than addressed to the FOI or central PO Box, and human error in categorising the documents as FOI requests at the mail sorting stage.	 Two recommendations were made: to provide general FOI training to the external providers tasked with opening and categorising correspondence to assist in the identification of FOI requests sent to general Departmental post boxes. to review and update its guidance material in line with the findings of the investigation. 	Accepted and implemented.	No further action to be taken.
Australian Federal Police	Compliance with statutory processing timeframes.	Non- personal information.	22 November 2019	The AFP did not comply with the statutory processing periods in processing 34.44% of FOI requests in the 2017-18 financial year and 53.08% in the 2018-19 financial year.	 a statement to be issued to all staff highlighting the AFP's obligations under the FOI Act. a review of its guidance relating to early assessment of whether an extension of time or consultation may be required a review and update its guidance material in line with the findings of the investigation. 	Accepted and implemented.	No further action to be taken.
Department of the Prime Minister and Cabinet	Compliance with statutory processing timeframes.	Non- personal information.	22 November 2019	The Department did not comply with the statutory processing periods in processing 35.56% of FOI requests in the 2017-18 financial year and 72.65% in the 2018-19 financial year.	 Four recommendations were made: a statement to be issued to all staff highlighting the Department's obligations under the FOI Act. FOI requests are processed in accordance with the objects of the FOI Act the development of policies and procedures in relation to administrative access conduct a review and audit of the Department's FOI processing guidance material and its compliance with statutory timeframes. 	Accepted and implemented.	No further action to be taken.

¹⁴ At the time this investigation commenced the responsible department was the Department of Human Services. On 29 May 2019, the Administrative Arrangements Order established Services Australia.